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Abstract
All systems that require authentication of users share a common problem: users are human. Users forget or lose their credentials, lose, reimager, break, or sell hardware with embedded credentials (e.g., a phone or laptop). Account access is lost when users lose access to an email address their account is bound to. In some systems, credentials expire and need to be reissued. The common theme is that users need alternative mechanisms to restore access to the accounts whose credentials are unavailable.

The following article establishes a framework for evaluating Account Recovery mechanisms and establishes recommendations for Account Recovery in consumer, education, enterprise, and government spaces by identifying the benefits and risks of common mechanisms. Given the variety of concerns – privacy, security, and access continuity - in different domains, the reader of this document is expected to apply the guidance herein alongside their domain expertise and judgment to design, develop, and deploy Account Recovery mechanisms for their online systems. Due to the intersection between Account Recovery actions and Customer Service teams, the author strongly recommends that the reader also consult the article “Managing Identity in Customer Service Operations” in the IDPro Body of Knowledge.

Terminology/Glossary
- **Account Owner** – An entity that “owns” or claims responsibility for an account. Generally, an account is issued in the name of the owner(s) or their delegate(s) in the case of enterprises.
- **Account Recovery (AR)** - The process of returning account access to an account owner when they lose, forget, or cannot otherwise produce the account’s nominal credentials. This may be accomplished in person, remote, or in a hybrid format.
- **Account Takeover** - Account takeover is a form of identity theft and fraud, where a malicious third party successfully gains access to a user’s account credentials.¹
- **Agent (also “Customer Service Agent”)** - The person responsible for communicating with and solving problems on behalf of your customer or end-user.
- **Credentials** - Any attribute or shared secret that can be used to authenticate a user.
- **Knowledge-Based Authentication (KBA)** - A method of authentication that uses information known by both the end-user and the authentication service but is not necessarily a secret.
- **Multi-Factor Authentication (MFA)** - An approach whereby a user’s identity is validated to the trust level required according to a security policy for a resource being accessed using more than one factor (something you know (e.g., password), something you have (e.g., smartphone), something you are (e.g., fingerprint)).²
- **Personal Data** - Personal data are any information which are related to an identified or identifiable natural person.iii
- **Social engineering** - Social engineering is a method of manipulating people so they give up confidential information, such as passwords or bank information, or grant access to their computer to secretly install malicious software.iv
- **Threat Modeling** - Threat modeling is an analysis technique used to help identify threats, attacks, vulnerabilities, and countermeasures that could impact an application or process.v
- **Username** - An identifier unique to the authentication service used in conjunction with a credential such as a password or FIDO authenticator to authenticate a user.

**Account Recovery**

**Defining AR**
What is AR? You'll see one definition above, but a fuller description follows. AR is a mechanism or collection of mechanisms that are used to maintain continuity of access to a user's services. AR operates by providing an alternative authentication mechanism to reestablish authentication credentials, such as through re-identification of the user. A key property of any AR mechanism is that it must meet or exceed the security of the nominal authentication mechanism for the account that it serves to recover. If this property is not met, users may choose to execute the AR mechanism rather than remember their credentials. This also opens the door to AR being used as an account takeover mechanism.

A real example of the abuse of AR mechanisms happened to the author. Our family had shares of an American company; the shares were managed through an online portal. Each year I had to log in to collect the tax forms, but I could never remember the password. The service's AR process required two pieces of readily available information: my mother-in-law's maiden name and my wife's date of birth. Each year I would log in with these pieces of known information, collect the documents I needed, and logout. The password was not required, nor did the AR process require a password reset or notify the account holder of the access!

**An Iron Triangle of Account Recovery**
As an owner of a resource, I have to decide the balance of three concerns - Privacy, Access Continuity, and Security - that meet my needs within the constraints of the service I'm accessing. In an iron triangle, I can move away from any vertex toward another to obtain relatively more of one concern (e.g., privacy) at the cost of another (e.g., security or access continuity).vi

In the stock example above, the system design focused on high access continuity exclusively to the detriment of security - the account is easy to access by malicious actors
who could execute transactions - and privacy - the account owner is fully identified by the stock service, as is the nature for most financial systems.

In contrast, my current bank focuses on access continuity and security - it is hard to gain access to my account online due to strong authentication requirements, and (relatively) easy for me to regain access to my account by visiting a branch in person with government identification. The bank is obligated to identify me based on my government-provided identity documents (e.g., passport, driver's license) for conducting certain transactions and uses this same in-person authentication of my government-issued credentials to restore access to my account if required. *This is an act of authentication!* The driver's license looks normal, unaltered, anti-fraud elements are in place, the expiration date is valid, the image looks like the person standing in the bank, the document is machine-readable and matches the person, etc.; thus, I can conduct a transaction. (Note that this is not a fraud-free mechanism of authentication. However, the risk of a scalable attack in the physical world is significantly less than a purely online service.)

Finally, Reddit, a social news aggregation site, balances all three concerns. My email was validated on signup by forcing me to close the loop by clicking on a one-time use URL. Reddit allows me to use multiple MFA devices, and I can recover my account through a backup code. But if the backup codes are lost, the password unknown, and MFA devices are not available, I'll lose access to my account without recourse.

Which one is correct? Potentially all of them, depending on the threat model.

Given these constraints, how can we apply this iron triangle to designing registration, authentication, and account recovery systems? Below are three continuums representing
each vertex; movement toward the arrow is correlated with a higher score on the continuum toward the vertex in the triangle (values are relative, not absolute).

In a nutshell, Identity architects can use the iron triangle to first identify where in the triangle the use case is situated and second to identify the trade-offs that are made to meet the needs of the use case. However, the devil is in the details, and those details will differ wildly across different identity ecosystems.

Consumer AR
Consumer use cases are focused on end-users of commercial systems open to the general public. Depending on the nature of the consumer relationship, there may or may not be any in-person interactions, which can limit the mechanisms used for reestablishing credentials for the user.

The risk associated with consumer accounts varies widely depending on the service. While both banking and social networking need to operate AR mechanisms for their users, the risk of compromise of each account type is significantly different. There is also a different set of information available to these different consumer services to enable AR.

Enterprise AR
In the enterprise, the focus is usually on access continuity – minimizing user downtime - and security for AR processes. AR is generally straightforward for on-premises employees: Present yourself and your enterprise or government identification to the IT Help Desk and reset your credentials. This is a form of identity proofing for AR. However, as more corporate employees work remotely, this in-person mechanism may no longer work. In these cases, enterprises must look at remote mechanisms, which could include remote identity proofing, using a trusted intermediary (e.g., supervisor) to vouch for the employee,
and intermediate the process of AR, using a quorum of trusted intermediaries to vouch for the employee, etc.

**Education AR**
Similar to enterprises, the focus for education is on access continuity. On-campus staff and students can use in-person services for account recovery. Remote students and staff may use similar mechanisms to enterprises, adapted to their unique environment.

**Government AR**
Due to the wide variations in government systems and services, there is little consistency in this realm. Implementers should be observant of local, national, and supranational laws, regulations, and cultural norms when working with account recovery in this space.

**AR Mechanisms**
Below we review common AR mechanisms. However, we would be remiss to not include as the first and primary mechanism *Make Losing Access Difficult.* In other words, if we do not first start with a focus on maintaining access continuity for our users in the happy path, we will see more requests for AR. **Identity architects must consider the AR use cases as a primary concern when designing authentication systems and not treat AR as a second-class use case.**

**Make Losing Access Difficult**
How do services make access continuity easy and losing access difficult? At the most basic level, services should *nudge* their users into making good decisions. This can include:

- **Baselining contact information** – does the user have access to their email, phone, or other contact channels? If not, is there a backup mechanism to reach the user? Did your identity system close the loop, ensuring access to the primary contact information to complete account registration?

- **Baselining authentication mechanisms** – Your users may have one or many devices used to authenticate to different services. Can the user access their authentication mechanism(s) such as FIDO authenticators, OTPs, and a phone number for SMS? Do the devices still work? Are the device and/or mechanisms still supported?

- **Back-Up Authentication** – How will your users authenticate if the primary authenticator is unavailable? The canonical example is a user who is flying – they have internet access but may not have SMS messaging. How will these users authenticate if the service requires an SMS OTP? Best practices should include encouraging multiple authentication options per user, such as multiple OTPs, FIDO...
authenticators, and backup codes. The loss of one does not trigger an AR event or limit the availability of the service. Limiting users to a single MFA mechanism ensures that that user will need to execute AR if the device is lost, broken, or temporarily unavailable. This is a user experience that should be avoided!

- Remind users to set up one or more AR mechanisms early in the account lifecycle, and nudge users to baseline those mechanisms regularly. Users without an AR mechanism may not be able to recover accounts. If the user has not configured AR, use significant changes (e.g., exceptional growth in usage of a cloud service), security checkups, or other dashboards to drive user actions.

- Use synced passkeys. Synced passkeys enable the process of credential recovery in addition to the existing account recovery mechanisms. Credential recovery for synced passkeys, e.g., those synchronized to a platform such as Apple or Google, or a third-party passkey provider, such as 1Password or Dashlane, is facilitated by the user's passkey provider. Functionally, credential recovery operates by enabling the user to bootstrap a new device into the provider's ecosystem after losing all prior access. Mechanisms are non-standard and likely to vary between providers, therefore, the security of these mechanisms must be assessed on a provider-by-provider basis.

Identity providers should also guide their users to avoid single points of failure on the user side. For example, if the user places their credentials in a password safe and recovery codes are stored in the same safe, loss of access to the password safe eliminates at least one recovery pathway. Although we cannot always prevent users from shooting themselves in the foot, we can try to limit the damage that the user can do to themselves.

**User Notifications**

Before diving into the mechanisms of AR, we must pause to talk about user notifications as an important component of the AR process user experience. All actions that impact the user’s ability to maintain access continuity must be reported to the user. These include, but are not limited to:

- Changes to the account email address
- Changes to the account phone number(s)
- Changes to the account credentials including, but not limited to
  - Passwords
  - MFA devices / mechanisms
  - Reset or re-issuance of recovery codes
- Removal or addition of trusted intermediaries
- Account recovery (success or failure)
Due to the time-sensitive nature of these messages, they should be broadcast to all available channels which the user has consented to, such as email, SMS, and push notifications. Notification should be sent to the prior email address and/or phone number during a change request, allowing the user an opportunity to identify a fraudulent change and revert the change before further damage occurs.

Bearer Tokens
Bearer tokens, when used for AR, can be thought about as paper tickets to a concert or sports event. The tickets (or bearer tokens) are used once to access a service in lieu of the user's normal credentials.

These bearer tokens take a few forms:
- Alphanumeric codes sent via email or SMS in response to an AR request
- Magic links, a form of passwordless login, sent via email or SMS in response to an AR request
- Recovery codes obtained prior to losing access and stored as physical or digital copies in a safe place, such as a fireproof safe.
- Recovery code sent to the user via postal mail or private delivery service

Grouping these mechanisms as bearer tokens allows us to reason about their usability and security together. The assurance level of a bearer token is directly correlated to how it was delivered. Recovery codes obtained in an authenticated session are generally higher assurance than one-time codes or magic links; however, this is dependent upon how they are stored by the user.

Benefits
- An easy user experience that requires no specialized knowledge or hardware. After triggering an AR event, such as by entering a username into an AR workflow, the user cashes in the bearer token for the ability to reestablish credentials with the service.

Threats and Mitigations
- Bearer tokens may be used by whoever bears them – this makes them easy to use and abuse, such as through phishing.
  - Minimize the validity window of all bearer tokens.
  - Keep state – is the user on the same device and same browser as when the request was triggered? Has the IP changed? What other data can be collected to ensure the user has not been phished for this information.
- The risk of bearer tokens also encompasses the risk of the medium by which they are sent to the user. These threats cannot be mitigated by the identity provider.
  - Email is subject to interception, such as by phishing, leading malicious actors to access the bearer tokens sent to the email address.
  - SMS is subject to interception, such as through SIM swapping attacks and SS7 vulnerabilities.
Email and SMS mechanisms are subject to threats against the providers and their infrastructure, as well.

- Users fail to copy recovery codes, fail to store the recovery codes securely, or lose the recovery codes.
  - Providers can recommend mechanisms for storage and management of codes, but the user may not follow the guidance.
- Users lose access to their email or phone number or enter incorrect values which the user cannot access.
  - Verify the user has access to the email or phone number when they are submitted to the IdP.
  - Baseline the continued access to the email and phone number over time.

Knowledge-Based Authentication / Security Questions

Both Knowledge-Based Authentication (KBA) and Security Questions are used as recovery mechanisms by having the user “prove” they are the legitimate owner by answering questions known only to the user. Unfortunately, both KBA, based on public information databases or recent user transactions, previous passwords, and security questions, based on preconfigured questions and answers provided by the user, are relatively weak recovery mechanisms.

KBA mechanisms often utilize information such as home addresses, loan dates/amounts, and credit report data to weakly identify the human owner of an account. However, due to numerous data breaches, this information is insufficiently secret and should not be depended upon as a recovery mechanism for accounts with any significant value.

Information used for KBA may often be available to family members or other parties close to the user, reducing their efficacy.

Similarly, security questions often have predictable or easily identifiable answers. Questions such as favorite color have low entropy (according to this study, 64% of Americans choose one of four favorite colors, blue (29%), green (21%), purple (8%), and red (8%)), while questions about a favorite sports team or high school mascot may be readily discoverable through social media.

As a low assurance mechanism, KBA and security questions are only recommended for the lowest-risk operations as a last resort.

Benefits
- KBA and secret questions are easy to use, when they work.

Threats and Mitigations
- KBA data may be obtained from breach corpuses, public databases.
o  Don't use KBA for account recovery.

- Insufficient protection in cases of domestic violence or intimate partner violence where the KBA data may be known.
  - Don't use KBA for account recovery.

- Customers may not remember details to answer KBA questions. A customer’s inability to remember details such as financial transactions will trigger false negative matches for legitimate customers. Conversely, a user who answers all questions correctly may be a fraudster.
  - Don't use KBA for account recovery.

- Security questions and answers may be forgotten. Users may fail to recall the answers, misspell answers, misuse capitalization or punctuation, all of which could cause the user to fail authentication.
  - Baselining of security questions and answers to ensure access continuity.

- Security questions and answers are alternative passwords and suffer the same risks as any password authentication scheme.
  - Users must never be asked to share KBA data or security questions and answers with CS agents to eliminate this risk.
  - Follow password storage guidance for all security questions and answers.

Identity Verification / Identity Proofing

In some use cases where privacy of the individual's identity is not the overriding concern, systems may use identity verification or identity proofing to establish the real-world identity of a human, often based upon government (driver's license, passport), enterprise (employee badge), or educational credentials (university or school ID) issued by a trusted authority. Early in the account lifecycle, perhaps as a requirement to establish the account, the user’s identity is verified, binding the identity to the user account. This may take place in person (e.g., at a bank, registering for a trusted traveler program, at a university during registration, at an employer on the employee’s first day), or remotely. Since these require in-person interactions, they cannot easily be automated and provide a higher barrier to entry for fraudulent access. In the remote use case, a common modality is to ask the user to take an image of their identity document and a selfie or short selfie-video. The identity documents are reviewed for signs of tampering or other fraud markers. The image on the identity document is compared with the selfie or video, which is usually tested for liveness by asking the user to do certain behaviors such as look up, down, left, right, before confirming that the human at the keyboard is the same human on the identity document (to some level of certainty).

Benefits

- Establishes a binding between the natural person and the user account that cannot be broken. Even if the user replaces their passport, identity verification can be re-executed to verify that the human is the “owner” of the account they are trying to recover (within certain confidence intervals).
● Resistance to scalable fraudulent mechanisms, though this depends upon the specific mechanisms used.
● May be highly automated with Artificial Intelligence/Machine Learning (AI/ML); however, many providers still use manual review of less common identity documents first before using them to train AI/ML systems.

Threats and Mitigations
● Users are uncomfortable sharing identity documents with online services. For example, the United States Internal Revenue Service (IRS) used ID.me to provide Identity Proofing services in 2022, resulting in a significant backlash.
  ○ Provide clear information on how the data provided will be used and stored.
  ○ Provide an alternative mechanism for users who are unwilling or unable to provide identity documents for remote ID Proofing. In-person, identity proofing, for example.
● Fraudulent documents
  ○ Today, there are no common criteria to assess identity document verification/proofing services against one another.
● Presentation Attacks – presenting a static image or video of the real person, rather than the person attempting fraudulent identity verification
  ○ Images and video selfies should use mechanisms of liveness detection to ensure the images are real and being captured in real-time.

Trusted Intermediary
Common in corporate settings, users are able to recover access through a trusted intermediary, such as the user's manager. The general use case is that when an employee loses access and needs to reset a password or configure a new MFA device, the helpdesk or the user's manager (or skip-level, etc., though this brings diminishing returns) can authenticate to a recovery service to help the user reestablish corporate credentials. Individual processes may vary depending on the familiarity of the user with the trusted intermediary. For example, a direct report to a manager may have the manager mediate recovery without presenting any identity information. The same user who approaches the helpdesk for a password reset will have to present a corporate badge or similar identity information before executing the reset. In a services industry, a sales manager or technical account manager may be the trusted intermediary for their customers if access is lost. The process may be completed in person, over the phone, or via video conference.

Facebook uses a trusted contacts model to create a self-service recovery mechanism.

Multiple intermediaries can be used, as well, in a quorum (m of n) based solution. Quorums are useful for higher assurance use cases to eliminate the threat of social engineering or a single malicious user using the AR process to gain access to unauthorized accounts.
Benefits
- Distributes the work of AR amongst many possible trusted users, allowing for a high level of access continuity.

Threats and Mitigations
- Malicious “trusted” intermediary takes over a targeted account.
  - Require quorums
  - Don’t pass recovery tokens, URLs, etc., through the trusted intermediary. Allow the intermediary to trigger sending the token to the subject of the AR action via email, SMS, or other mechanisms. (Be careful, this could look like phishing!)

Possession Factor
Similar to the bearer token discussed above, a possession factor – such as the ability to sign a transaction with a specific private key – can be used as a recovery factor. However, the average user should not be expected to generate and manage their own keys securely. The addition of FIDO2 security keys and passkeys creates a secure mechanism for creating and managing account-specific key pairs. When used as a first-factor device (e.g., the passwordless flow), a security key or passkey can be registered as a “recovery key” for the account.9 Only the owner in possession of the key and with the biometric or PIN to unlock it can recover the account. Applications on a mobile device can be used as a possession factor when unlocked with the user’s biometric or PIN code. This can be done using common protocols, such as FIDO passkeys, or using a bespoke mechanism.

Last, self-sovereign identity (SSI) can use a similar mechanism. By proving ownership of a specific private key associated with the user’s DID document, the owner can conceivably recover an account.

Benefits
- Ease of AR if the possession factor is registered early in the lifecycle and can be made available when needed by the user.

Threats & Mitigations
- Loss of the cryptographic key or its storage medium.
  - Implementers must consider the relative frequency of loss of a phone, for example, vs. a hardware key vs. a public key generated on the user’s disk. This may be mitigated through passkeys synced via a cloud service.
  - Allow for multiple possession factors per account.
  - Periodically remind users to check their ability to recover with the possession factor(s)
Customer Service
The final mechanism for AR is through a customer service mechanism, such as customer service for an enterprise. Customer service may use one or more of the mechanisms identified above to process an AR request. For additional information on using CS for AR, see “Managing Identity in Customer Service Operations” by Arynn Crow and JP Rowan.

No Account Recovery
In some scenarios, no account recovery may be the secure and private option. While not recommended for most use cases, not supporting any account recovery is seen in practice and may be the preferred option for some high-security services in order to minimize the risk of account takeover.

Conclusion
Account recovery is a mechanism to support authentication for your service. Building an AR service requires service owners to consider what they, and their customers, value: access continuity, security, or privacy, and build mechanisms to support AR that balance these three concerns. Which AR mechanisms are chosen will additionally depend on the support environment that the service is deploying into: education, enterprise, government, etc. Each has different abilities available to them that may enable stronger AR mechanisms. However, all AR mechanisms share one thing in common: users must register for them implicitly or explicitly if they are to regain access to lost accounts. Therefore, AR is more than just a technical solution to be implemented; it is a user experience and human behavior problem to be solved.

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Author Bio
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Change Log

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<tr>
<td>2022-06-03</td>
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i Flanagan (Editor), H., (2021) “Terminology in the IDPro Body of Knowledge”, *IDPro Body of Knowledge* 1(7). doi: [https://doi.org/10.55621/idpro.41](https://doi.org/10.55621/idpro.41)

ii Ibid.

iii Ibid.

iv Ibid.

v Ibid.


ix The astute reader will note that this is the same mechanism proposed by the FIDO Alliance for recovering from loss of a security key. At this time, there is no way to backup a security key, therefore registering multiple keys is the specified mechanism of account recovery.